## Senate



General Assembly

File No. 273

February Session, 2012

Substitute Senate Bill No. 255

Senate, April 5, 2012

The Committee on Government Administration and Elections reported through SEN. SLOSSBERG of the 14th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

# AN ACT CONCERNING REVISIONS TO STATUTES CONCERNING THE COMPTROLLER.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 3-115e of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective from passage*):
- 3 The State Comptroller shall report not later than October 1, 2012, [on
- an annual basis] and every two years thereafter, to the Governor and
- 5 the General Assembly, in accordance with the provisions of section 11-
- 6 4a, on the CORE-CT system. Such reports shall include, but not be
- 7 limited to, the status of the [implementation of the] system, [the
- 8 anticipated completion date,] the total cost to date and projected costs
- 9 for the next three fiscal years, other required software or hardware,
- 10 [necessary for successful implementation and any associated costs,] the
- 11 date and costs of future upgrades, the level of cooperation from
- vendors and state agencies [, any administrative or legislative obstacles

13 to implementation,] and any other issues surrounding the CORE-CT

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- 14 system.
- Sec. 2. Section 4-36 of the general statutes is repealed and the
- 16 following is substituted in lieu thereof (*Effective July 1, 2012*):
- 17 Each state agency shall establish and keep an inventory account in
- 18 the form prescribed by the Comptroller, and shall, annually, on or
- 19 before October first, transmit to the Comptroller a detailed inventory,
- 20 as of June thirtieth, of all of the following property owned by the state
- 21 and in the custody of such agency: (1) Real property, and (2) personal
- 22 property having a value of [one] <u>five</u> thousand dollars or more. For
- 23 audit purposes, each state agency shall establish and keep a list of
- 24 personal property having a value of less than [one] five thousand
- 25 dollars and defined as "controllable property" in the property control
- 26 manual published by the Comptroller.
- 27 Sec. 3. Subsection (d) of section 4-158 of the general statutes is
- 28 repealed and the following is substituted in lieu thereof (Effective July
- 29 1, 2012):
- 30 (d) If the Claims Commissioner orders immediate payment of a just
- 31 claim in an amount not exceeding seven thousand five hundred dollars
- 32 pursuant to subdivision (2) of subsection (a) of this section and a
- 33 request for review is not timely filed pursuant to subsection (b) of this
- 34 section, the Office of the Claims Commissioner shall deliver to the
- 35 [Comptroller] Department of Administrative Services a certified copy
- of the Claims Commissioner's order and the [Comptroller] <u>Department</u>
- 37 <u>of Administrative Services</u> shall make payment from such
- 38 appropriation as the General Assembly may have made for the
- 39 payment of claims or, in the case of contractual claims for goods or
- 40 services furnished or for property leased, from the appropriation of the
- 41 agency [which] that received such goods or services or occupied such
- 42 property.
- Sec. 4. Section 4a-20 of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective from passage*):

The State Insurance and Risk Management Board shall determine the method by which the state shall insure itself against losses by the purchase of insurance governed by the provisions of title 38a to obtain the broadest coverage at the most reasonable cost. It shall direct the negotiations for purchase of such insurance and determine whether deductible or other risk retention provisions should be included in the insurance contract. Wherever appropriate it shall determine that the state shall act as a self-insurer and may request funds from the contingency fund to establish reserves and carry out such practices as are necessary to safeguard the self-insurance activity. Said board may develop and implement risk management and loss prevention programs related to insurance plans established pursuant to the provisions of sections 4a-19 to 4a-21, inclusive, and may recommend to the Governor and the General Assembly the enactment of policies designed to reduce risks and hazards that may result in state liability for tortious conduct. It shall designate the agent or agents of record and shall select the companies from whom insurance coverage and surety bonds shall be purchased. Notwithstanding any other provision of the general statutes, including without limitation sections 38a-707 and 38a-825, it shall have full authority to negotiate either a commission or fee structure to compensate the agent or agents of record for services performed. It shall also have full authority to retain consulting firms and to negotiate their fee compensation for services performed. Any refund, dividend or other payment from any insurance company in connection with insurance for the state shall be returned to the [Comptroller] Department of Administrative Services for deposit in the General Fund. The board shall establish specifications for each contract of insurance and shall request bids for each such contract through the agent of record. Each such contract shall be for a specified period of time.

Sec. 5. Subsection (a) of section 5-155a of the 2012 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

(a) The general administration and responsibility for the proper

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operation of the state employees retirement system is vested in a single board of trustees to be known as the Connecticut State Employees Retirement Commission. Notwithstanding the provisions of section 4-9a, the Retirement Commission shall consist of the following: (1) The Treasurer or a designee, who shall be a nonvoting ex-officio member; (2) the Comptroller or a designee, who shall be a nonvoting ex-officio member; (3) six trustees representing employees who shall be appointed by the bargaining agents in accordance with the provisions applicable collective bargaining agreements. The trustees representing employees shall not be members of the same bargaining unit. The trustees representing employees shall serve three-year terms; [(3)] (4) six management trustees who are members of the state employees retirement system, who shall serve three-year terms [. The management trustees] and shall be appointed by the Governor; [(4)] (5) two actuarial trustees who are enrolled actuaries and Fellows of the Society of Actuaries. One actuarial trustee shall be nominated by the management trustees and one shall be nominated by the trustees representing employees. The Governor shall appoint the actuarial trustees for three-year terms; and [(5)] (6) one neutral trustee who shall be chairman of the State Employees Retirement Commission. Such neutral trustee shall be enrolled in the National Academy of Arbitrators and shall be nominated by the employee and management trustees and appointed by the Governor. The neutral trustee shall serve a two-year term. If a vacancy occurs in the office of a trustee, the vacancy shall be filled for the unexpired term in the same manner as the office was previously filled. The trustees, with the exception of the chairman and the actuarial trustees, shall serve without compensation but shall be reimbursed in accordance with the standard travel regulations for all necessary expenses that they may incur through service on the commission. The chairman and the actuarial trustees shall be compensated at their normal and usual per diem fee, plus travel expenses, from the funds of the retirement system for each day of service to the commission. Each trustee shall, within ten days after appointment or election, take an oath of office that so far as it devolves upon the trustee, the trustee will diligently and honestly administer

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114 the affairs of the commission, and will not knowingly violate or 115 willingly permit to be violated any of the provisions of law applicable 116 to the state retirement system. Each trustee's term shall begin from the 117 date the trustee takes such an oath. The trustees shall appoint a 118 representative from among the municipalities that have accepted the 119 provisions of part II of chapter 113, who shall serve as a municipal 120 liaison to the commission, at the commission's pleasure and under 121 such terms and conditions as the commission may prescribe. Each 122 trustee shall be entitled to one vote on the commission. A majority of 123 the commission shall constitute a quorum for the transaction of any 124 business, the exercise of any power or the performance of any duty 125 authorized or imposed by law. The Retirement Commission shall be 126 within the Retirement Division of the office of the Comptroller for 127 administrative purposes only. The Comptroller [, ex officio,] shall be 128 the [nonvoting] secretary of the commission and shall provide 129 secretariat support to the commission.

- Sec. 6. Subsection (a) of section 32-6 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2012):
- 133 (a) The management and control of the operation and affairs of the 134 Connecticut building at the Eastern States Exposition at West 135 Springfield shall be in the charge of the Department of Economic and 136 Community Development. Maintenance of the land and building shall 137 be the responsibility of the Department of Administrative Services. 138 Coverage by fire and casualty insurance shall be the responsibility of 139 the [Comptroller] State Insurance and Risk Management Board in 140 accordance with the provisions of section 4a-20, as amended by this 141 act. The building and land shall be used by the Department of 142 Economic and Community Development, in cooperation with public 143 and private agencies, to conduct an educational exhibit which will 144 promote the agricultural, industrial, recreational and other physical 145 and natural resources of this state.
- Sec. 7. Subsection (c) of section 3-123h of the general statutes is

repealed and the following is substituted in lieu thereof (*Effective July* 148 1, 2012):

(c) On or before [March 30, 2012] April 30, 2013, and annually thereafter, the State Comptroller shall report, in accordance with the provisions of section 11-4a, to the joint standing committee of the General Assembly having cognizance of matters relating to appropriations and the budgets of state agencies and the Secretary of the Office of Policy and Management on the status of the flexible spending account programs. Each such report shall include, but not be limited to: (1) The number of employees enrolled in such programs, (2) the administrative costs of such programs, (3) the amount of forfeitures in such programs, and (4) the effect of the transfers permitted under subsections (a) and (b) of this section on the Employers Social Security Tax account.

Sec. 8. Section 3-115d of the general statutes is repealed. (*Effective from passage*)

This act shall take effect as follows and shall amend the following sections:		
Section 1	from passage	3-115e
Sec. 2	July 1, 2012	4-36
Sec. 3	July 1, 2012	4-158(d)
Sec. 4	from passage	4a-20
Sec. 5	from passage	5-155a(a)
Sec. 6	July 1, 2012	32-6(a)
Sec. 7	July 1, 2012	3-123h(c)
Sec. 8	from passage	Repealer section

GAE Joint Favorable Subst.

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

### **OFA Fiscal Note**

State Impact: None

Municipal Impact: None

Explanation

The bill does not result in a fiscal impact to the Office of the State Comptroller or to the Department of Administrative Services (DAS) as it eliminates a policy board, modifies various monitoring and reporting requirements and transfers certain responsibilities to DAS.

The Out Years

State Impact: None

Municipal Impact: None

### OLR Bill Analysis sSB 255

## AN ACT CONCERNING REVISIONS TO STATUTES CONCERNING THE COMPTROLLER.

#### **SUMMARY:**

This bill makes unrelated changes affecting the statewide accounting and personnel system (CORE-CT) and the comptroller. Concerning CORE-CT, the bill requires the comptroller to report biennially, rather than annually, on its status to the governor and General Assembly. It also eliminates the CORE-CT policy board, which is responsible for maintaining the constitutional and statutory independence of the legislative, executive, and judicial branches with respect to system implementation and operation.

The bill transfers from the comptroller to the (1) Department of Administrative Services, responsibility for (a) making payments of \$7,500 or less that the claims commissioner orders for immediate disbursement and (b) receiving and depositing in the General Fund refunds, dividends, and other payments the state gets from insurance companies in connection with state insurance and (2) State Insurance and Risk Management Board, responsibility for covering fire and casualty insurance for the Connecticut building at the Eastern States Exposition (Big E).

#### The bill also:

- 1. increases, from \$1,000 to \$5,000, the threshold value of personal property in an agency's custody that it must annually inventory and report to the comptroller;
- 2. specifies that the comptroller is a nonvoting, ex-officio member of the Connecticut State Employees Retirement Commission,

thus codifying existing practice and his existing role as commission secretary, and authorizes him to have a designee; and

3. requires the comptroller to annually report by April 30, rather than March 30, on the state employee Flexible Health Care Spending Account (FSA) program.

Finally, the bill makes technical changes.

EFFECTIVE DATE: Upon passage, except for the provisions on claims commissioner payments, the Big E, the state personal property inventory, and FSA program reporting, which are effective July 1, 2012.

### **COMMITTEE ACTION**

Government Administration and Elections Committee

Joint Favorable Substitute Yea 15 Nay 0 (03/21/2012)